

Message Text

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73

ACTION SS-30

INFO OCT-01 ISO-00 /031 W

----- 105125

P R 281723Z NOV 73

FM AMEMBASSY BONN

TO SECSTATE WASHDC PRIORITY 8935

INFO AMEMBASSY COPENHAGEN

AMEMBASSY BRUSSELS

AMEMBASSY THE HAGUE

AMEMBASSY LUXEMBOURG

AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY DUBLIN

AMEMBASSY ROME

AMEMBASSY ANKARA

AMEMBASSY ATHENS

AMEMBASSY OSLO

AMEMBASSY REYKJAVIK

AMEMBASSY OTTAWA

AMEMBASSY TOKYO

USMISSION EC BRUSSELS

USMISSION NATO BRUSSELS

C O N F I D E N T I A L SECTION 01 OF 03 BONN 17136

EXDIS

E.O. 11652: GDS

TAGS: PFOR, JA, CA, EEC

SUBJECT: JAPANESE AND CANADIAN PARTICIPATION IN U.S./

EUROPEAN DECLARATION EXERCISES

REF: STATE 230822

BEGIN SUMMARY: EMBOFF MET NOV 27 WITH FONOFF POLITICAL
DIRECTOR VAN WELL AND MADE THE POINTS IN REFTEL GUIDANCE.
VAN WELL SOUGHT TO EXPLAIN PROCEDURAL AND SUBSTANTIVE
REASONS FOR LACK OF PRIOR CONSULTATION AND MADE CLEAR
THAT EC-9 REMAINS FIRMLY OPPOSED TO TRILATERAL U.S./EC/
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JAPANESE DECLARATION DESPITE "COOL REACTION" TO EC
DEMARCHE BY HOGEN. VAN WELL ADDED THAT BILATERAL
DECLARATION APPROACH ALSO CONTEMPLATED BY EC VIS-A-VIS
CANADA. END SUMMARY

1. EMBOFF DREW FULLY ON DEPT'S REFTEL GUIDANCE IN NOV 27 MEETING WITH FONOFF POL DIRECTOR VAN WELL, STRESSING U.S. DISPLEASURE WITH LACK OF PRIOR EC CONSULTATION BEFORE THE NINE PRESENTED DRAFT BILATERAL EC/JAPAN DECLARATION TO TOKYO. EMBOFF EMPHASIZED THAT U.S. CONTINUES TO FAVOR TRILATERAL DECLARATION IN ORDER TO ASSURE CONSTRUCTIVE JAPANESE ROLE IN INTERNATIONAL COMMUNITY AND TO FACILITATE BROADER WESTERN ASSOCIATION WITH JAPAN. VAN WELL WAS TOLD THAT U.S. FAILS TO SEE WHY INCLUSION OF JAPAN IN GENERAL DECLARATION WOULD DETRACT FROM U.S./EC DECLARATION. EMBOFF CLOSED BY EXPRESSING AMERICAN HOPE THAT EC-9 WILL ENDEAVOR HENCEFORTH TO CONSULT WITH U.S. ON FUTURE PROPOSALS RELATED TO JAPAN'S ASSOCIATION WITH THE DECLARATION ENTERPRISE.

2. IN REPLYING TO CONSULTATION QUESTION, VAN WELL NOTED THAT THE NINE HAD INFORMED THE U.S. ON SEVERAL OCCASIONS SINCE THE SEPT 29 NEW YORK MEETING OF STRONG EC RESERVATIONS CONCERNING TRILATERAL CHAPEAU OR DECLARATION. THE EUROPEANS HAD MADE THE SAME POINTS TO TANAKA AND OHIRA DURING THEIR TRIP IN EUROPE. VAN WELL SAID IT WAS NOT POSSIBLE TO DISCUSS THE JAPAN ISSUE MULTILATERALLY DURING THE NOV 14 MEETING WITH STOESSEL AND SONNENFELDT BECAUSE THE POLITICAL DIRECTORS WERE OPERATING UNDER A STRICTLY LIMITED MANDATE WHICH PERMITTED DISCUSSION WITH U.S. OFFICIALS OF ONLY U.S./EC DECLARATION. VAN WELL ADDED, FOR THAT REASON, HE HAD BEEN RELIEVED THAT STOESSEL HAD NOT RAISED THE MIDEAST ISSUE AT COPENHAGEN, AS THE NINE POL DIRECTORS DID NOT HAVE THE COMPETENCE TO DISCUSS THAT ISSUE MULTILATERALLY WITH THE U.S. VAN WELL EXPRESSED REGRET THAT THE BUSY NOV 14 SCHEDULE AT COPENHAGEN HAD PRECLUDED AN OPPORTUNITY FOR HIM TO PASS THE INFORMATION ON THE EC/JAPAN DRAFT BILATERALLY TO STOESSEL.

3. VAN WELL SAID HE HAD PROPOSED TO THE POLITICAL
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COMMITTEE THAT THE U.S. BE INFORMED IN WASHINGTON AND TOKYO CONCERNING EC/JAPAN DRAFT. THIS HAD BEEN SLOWED DOWN SOMEWHAT BECAUSE ONE DELEGATION HAD TO REQUEST INSTRUCTIONS. BESIDES THESE PROCEDURAL CONSIDERATIONS, HOWEVER, VAN WELL CONCEDED THAT SOME OF THE POLITICAL DIRECTORS WERE DISINCLINED TO INFORM WASHINGTON IN ADVANCE FOR FEAR THAT THE U.S. AND JAPAN WOULD SEEK TO PREEMPT THE EC DECISION TO PROPOSE BILATERAL EC/JAPAN DECLARATION. VAN WELL SAID SUCH A DENOUEMENT WOULD HAVE BEEN VERY UNFORTUNATE BECAUSE THE NINE STRONGLY FAVORED BILATERAL RATHER THAN TRILATERAL DECLARATION INVOLVING JAPAN.

4. TURNING TO SUBSTANCE, VAN WELL SAID THE FRG FULLY

AGREED WITH THE U.S. VIEWS THAT JAPAN MUST BE MADE TO

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ACTION SS-30

INFO OCT-01 ISO-00 /031 W

----- 105150

P R 281723Z NOV 73

FM AMEMBASSY BONN

TO SECSTATE WASHDC PRIORITY 8936

INFO AMEMBASSY COPENHAGEN

AMEMBASSY BRUSSELS

AMEMBASSY THE HAGUE

AMEMBASSY LUXEMBOURG

AMEMBASSY LONDON

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USMISSION EC BRUSSELS

USMISSION NATO BRUSSELS

C O N F I D E N T I A L SECTION 02 OF 03 BONN 17136

EXDIS

FEEL PART OF THE FAMILY OF INDUSTRIALIZED, FREE MARKET
AND DEMOCRATIC COUNTRIES. VAN WELL NOTED THAT CHANCELLOR
BRANDT HAD MADE THIS POINT OFTEN IN TALKS WITH PRESIDENT
NIXON. BUT THE FRG FOR PRAGMATIC REASONS, AND OTHERS
(I.E., FRANCE) FOR "REASONS OF SCHOLASTICISM," STRONGLY
FELT THAT THE TRILATERAL OR CHAPEAU TYPE APPROACH WAS
AN UNFORTUNATE METHOD TO ACCOMPLISH THESE AGREED SUB-
STANTIVE ENDS. IF THE U.S. WISHED INDUSTRIALIZED
DEMOCRATIC STATES TO REAFFIRM THEIR SOLIDARITY IN A
CHANGING WORLD, VAN WELL THOUGHT THIS OVERALL AFFIRMA-
TION MIGHT BEST BE ACCOMPLISHED IN AN OECD DECLARATION
OF THE INDUSTRIALIZED DEMOCRACIES. THAT APPROACH WOULD
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AVOID IMPRESSION OF "RICH MAN'S CLUB," WHICH
JAPANESE AMBASSADOR IN BONN ONCE TOLD VAN WELL WAS OF

CONCERN TO TOKYO.

5. WHILE THE OECD APPROACH MIGHT MEET THIS OVERALL U.S. PURPOSE, VAN WELL EXPRESSED CONCERN THAT THE U.S. HAD NOT YET ACCEPTED PRINCIPAL EC PURPOSE IN THE U.S./EC DECLARATION. IN THE EC MIND, VAN WELL SAID THE DECLARATION IS THE INSTRUMENT DESIGNED EXCLUSIVELY TO DEFINE THE DYNAMIC NEW RELATIONSHIP BETWEEN THE EMERGING EUROPEAN COMMUNITY AND THE UNITED STATES. IN VIEWING U.S./EUROPEAN RELATIONS, VAN WELL SAID FRG HOPED EXCELLENT BILATERAL RELATIONS AND ALLIANCE PARTNERSHIP WOULD BE MAINTAINED, WHILE U.S./EC RELATIONSHIP COULD BE DEFINED IN AND BUILT UPON DECLARATION. INDEED, SAID VAN WELL EVEN THE FRENCH HAVE NOW COME TO THE VIEW THAT THE U.S./EC DECLARATION IS TO BE A DOCUMENT OF HISTORICAL SIGNIFICANCE WHICH WILL EMPHASIZE THE SPECIAL CHARACTER OF U.S./EC RELATIONS. VAN WELL SAID THE NINE ARE DETERMINED THAT THIS MAJOR DIPLOMATIC ENTERPRISE NOT BE CONFUSED, WATERED DOWN, OR DETRACTED FROM BY REFERENCE TO EC OR U.S. RELATIONS WITH OTHER COUNTRIES.

6. VAN WELL SAID THE DANISH CHARGE AND BRITISH AMBASSADOR IN TOKYO MADE THESE POINTS TO THE JAPANESE NOV 14 IN PRESENTING DRAFT EC/JAPAN DECLARATION. VAN WELL ACKNOWLEDGED THAT JAPANESE VICE FOREIGN MINISTER HOGEN HAD REACTED COOLY TO BRITISH AMBASSADOR'S APPROACH. WHILE JAPANESE HAVE REITERATED THEIR WISH FOR "POLITICAL CONSULTATIONS" WITH THE EC, OUTSIDE OF THE CONTEXT OF STILL ABYANT TRADE AGREEMENT, THE EUROPEANS ARGUED THAT THEY DID NOT SEE HOW SUCH POLITICAL CONSULTATIONS COULD BE DEVELOPED ON TRILATERAL BASIS. VAN WELL SAID HE HAD IMPRESSION THAT JAPAN WAS SEEKING TO ROUND UP PACIFIC SUPPORT, PARTICULARLY FROM THE USG, IN ORDER TO GAIN EUROPEAN AGREEMENT TO TRILATERAL DECLARATION. VAN WELL SAID HE STRONGLY HOPED THE U.S. AND JAPAN "WOULD NOT GANG UP" ON THE EC DEMANDING A YES OR NO ANSWER, AS, GIVEN STRONG EC AND PARTICULARLY FRENCH POSITION, THE ANSWER WOULD SURELY BE NO.
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7. VAN WELL SAID THE EC RESISTENCE TO A TRILATERAL DECLARATION APPLIED TO CANADA AS WELL AS TO JAPAN. HE SAID THE CANADIANS HAD BEEN TOLD THAT U.S./EC DECLARATION, PARTICULARLY PREAMBLE, WAS A SUI GENERIS ACCOUNT OF SPECIAL U.S./EC RELATIONSHIP. HE SAID CANADIANS HAD REFERRED TO THEIR SPECIAL RELATIONSHIP WITH THE U.S. AND HAD ALSO VOICED WISH FOR BILATERAL EC/CAN. DECLARATION; OTTAWA FELT "SUPERSTRUCTURE" WAS UNNECESSARY. IN REPLYING TO SOUNDINGS OF CANADIAN AMBASSADORS IN

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ACTION SS-30

INFO OCT-01 ISO-00 /031 W

----- 102876

P R 281723Z NOV 73

FM AMEMBASSY BONN

TO SECSTATE WASHDC PRIORITY 8937

INFO AMEMBASSY COPENHAGEN

AMEMBASSY BRUSSELS

AMEMBASSY THE HAGUE

AMEMBASSY LUXEMBOURG

AMEMBASSY LONDON

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C O N F I D E N T I A L SECTION 03 OF 03 BONN 17136

EXDIS

EC-9 CAPITALS, DANISH AMBASSADOR IN OTTAWA HAD GIVEN FORMAL RESPONSE TO FONMIN SHARP, EXPRESSING POSITIVE ATTITUDE OF EC-9 TOWARD BILATERAL DECLARATION WITH CANADA BUT REQUESTING FURTHER EXPLANATION OF CANADIAN IDEAS. SHARP HAD INDICATED READINESS TO DEFER CONCRETE NEGOTIATIONS UNTIL U.S./EC DECLARATION TAKES SHAPE AND HAD ALSO INDICATED WISH TO BUILD IN ALLIANCE ASPECTS.

8. FINALLY, VAN WELL NOTED THAT "THINGS ARE STARTING TO MOVE RATHER INTENSELY IN WESTERN WORLD," IN TERMS OF EUROPEAN DEFENSE (SEPTEL), AND EC UNIFICATION AS WELL CONFIDENTIAL

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AS THE U.S./EUROPEAN RELATIONSHIP. MOREOVER, FRANCE HAS BEEN ATTEMPTING TO POLISH UP ITS RELATIONSHIP WITH CHINA. IN THESE CIRCUMSTANCES, AND WITH THE WISH TO MAINTAIN GROWING DETENTE WITH THE SOVIET UNION, VAN WELL FELT IT IS BEST TO CONVINCE MOSCOW THAT IT IS FACING A

SLOW EVOLUTIONARY PROCESS RATHER THAN A SUDDEN ERUPTION OF NEW WESTERN POLITICAL ARRANGEMENTS. VAN WELL BELIEVES THIS PERSPECTIVE IS ONE FUTHER REASON FOR AVOIDING U.S./EUROPEAN/JAPANESE/CANADIAN SUPERSTRUCTURE AT THIS TIME.

9. GERMAN RADIO REPORTED NOV 28 THAT DANISH AMBASSADOR IN TOKYO HAD PRESENTED DRAFT EC/JAPAN BILATERAL DECLARATION TO THE JAPANESE ON BEHALF OF THE EC-9. RADIO REPORT DID NOT PROVIDE FURTHER DETAILS AND THE NOV 28 GERMAN PRESS DOES NOT COVER THIS SUBJECT. HILLENBRAND

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<< END OF DOCUMENT >>

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BRUSSELS
THE HAGUE
LUXEMBOURG
LONDON
PARIS
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ROME
ANKARA
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OTTAWA
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